



BOARD REPORT

TO: Chair and Directors

File No: 5360 01

SUBJECT: CSR D Solid Waste Management Plan Amendment

DESCRIPTION: Report from Ben Van Nostrand, Team Leader, Environmental Health Services dated March 5, 2018. Solid Waste Management Plan Amendment.

RECOMMENDATION #1: THAT: the Board endorse the 2018 Solid Waste Management Plan amendment;

AND THAT: the Board authorize staff to submit the amended Solid Waste Management Plan to the Ministry of Environment for approval.

SHORT SUMMARY:

The CSR D first adopted its Solid Waste Management Plan (SWMP) in 1993 to guide the management of solid waste and recycling. In 2009 the SWMP was amended, and in 2014 the SWMP was reviewed, updated and endorsed by the Board. In 2015, the SWMP update was approved by the Ministry of Environment (MoE).

In 2016, the CSR D was approached by a local property owner regarding a 20 acre parcel of land (subject property) for sale adjacent to the Salmon Arm Landfill. This property is used by a local construction firm for material storage, equipment repairs and office space and the property has been used as a demolition landfill site under permit with the Ministry of Environment. CSR D staff worked with a qualified professional (QP) landfill consultant to conduct an assessment of the subject property in order to determine the value it would bring to future CSR D waste management endeavours. The QP's assessment was presented to the Board, which suggested that the subject property would be a valuable acquisition for the solid waste program. The Board subsequently approved a recommendation to enter into a purchase agreement at the October 20, 2016 Board meeting.

The current SWMP does not include property acquisition criteria for landfill expansion and as a result, the MoE advised that if the CSR D was to incorporate the subject property into the Salmon Arm Landfill, a SWMP amendment would be required to include criteria for property acquisition for landfill expansion purposes, and on the acquisition of the subject property.

The public consultation has concluded and the plan amendment report has been drafted and forms part of this report. CSR D staff recommends that the updated SWMP be endorsed by the CSR D Board and submitted to the MoE for approval.

VOTING: Unweighted Corporate LGA Part 14 (Unweighted) Weighted Corporate Stakeholder (Weighted)

BACKGROUND:

The CSR D engaged a QP to help staff develop the 2018 amendment document and related property acquisition guidelines. A major public consultation program was developed and the input received has been incorporated into the guidelines for future property acquisition opportunities related to solid waste management.

The approval to purchase the subject property, which facilitates the future expansion of the Salmon Arm Landfill site, is conditional upon the subject property being successfully rezoned to comply with the City of Salmon Arm's Official Community Plan (OCP) and the MoE's requirements related to a Solid Waste Management Plan (SWMP) amendment. The acquisition deadline, as defined in the purchase agreement, is June 30, 2018.

The CSRD developed an amendment to the SWMP that enabled broad scale community consultation and feedback with respect to the purchase of the subject property, as well as to request community guidance related to future waste-related land acquisition opportunities. The SWMP amendment process focused on the elements necessary to satisfy broad and sufficient consultation required to receive the endorsement of the MoE.

To support decision making and the development of the amendment, the CSRD engaged in public consultation using the same strategies undertaken when the 2014 SWMP review was conducted, including:

- Ongoing input and commentary from the CSRD's Plan Monitoring Advisory Committee (PMAC);
- A series of four open house sessions in each member municipality (Salmon Arm, Sicamous, Revelstoke and Golden), and;
- An online or e-survey to gain additional input from the entire Solid Waste Management Plan area.

The SWMP amendment is drafted in a manner that is consistent with the existing SWMP document and the Province's *Guide to Solid Waste Management Planning* document. This report concludes with a concise proposed amendment to be appended to the 2014 SWMP.

The approval of the SWMP amendment will initiate an application for an OCP amendment with the City of Salmon Arm which will result in additional public consultation opportunities specific to the City of Salmon Arm's OCP and zoning approval process. Development of the SWMP amendment and the related stakeholder consultation is also intended to support the OCP amendment process.

The overall results from the community consultation revealed an overall moderate level of support for the acquisition of the subject property. Opposition generally aligned with the physical or geographical proximity to the site, whereas those residing closest to the subject property were the most vocally opposed to the acquisition and criteria. These results emphasize a continuing obligation by the CSRD to be transparent in its decision making and to address concerns expressed by neighbours related to the acquisition and future management of the site.

The consultation process has also resulted in the confirmation and prioritization of a number of criteria that should be considered for future land acquisitions. These criteria have been incorporated into the proposed SWMP amendment.

POLICY:

The proposed changes are consistent with policies within the MoE guidelines for amending Solid Waste Management Plans.

FINANCIAL:

The funds to purchase the subject property have been approved in the 2017 Five Year Financial Plan.

KEY ISSUES/CONCEPTS:

The subject property acquisition represents a rare opportunity to obtain land for future landfilling needs adjacent to an active landfill, particularly in consideration of the subject property being land that is currently permitted as a private landfill for waste management purposes. The property will be used to support recycling and waste management activities, and has the potential to support other operational needs of the CSRD such as storage space for the milfoil, parks and emergency programs.

IMPLEMENTATION:

Upon Board approval, the amendment to the SWMP, to facilitate the Salmon Arm Landfill Acquisition and Property Acquisition Guidelines, will be forwarded to the MoE for approval.

Subject to the Ministry's approval, the City of Salmon Arm will proceed with its process to amend the OCP to incorporate the Salmon Arm landfill acquisition.

DESIRED OUTCOMES:

The Board approve the recommendation to endorse the 2018 Solid Waste Management Plan amendment and authorize staff to submit the Plan to the Ministry of Environment.

BOARD'S OPTIONS:

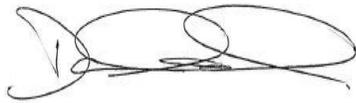
1. *Endorse the Recommendation.*
2. *Deny the Recommendation.*
3. *Defer.*
4. *Any other action deemed appropriate by the Board.*

LIST NAME OF REPORT(S) / DOCUMENT(S) AVAILABLE FROM STAFF:

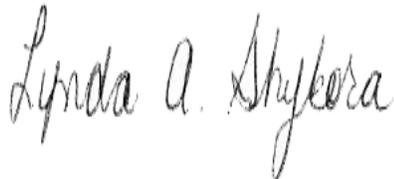
Report Approval Details

Document Title:	SWMP_Update 2018_Property Acquisition.docx
Attachments:	- Final Report_CSRD_Land_Acquisition_Amendment.pdf
Final Approval Date:	Mar 20, 2018

This report and all of its attachments were approved and signed as outlined below:



Darcy Mooney - Mar 16, 2018 - 9:07 AM



Lynda Shykora - Mar 19, 2018 - 3:09 PM



Charles Hamilton - Mar 20, 2018 - 8:56 AM