



# BOARD REPORT

**TO:**

**Chair and Directors**

<b>File No:</b>	BL 725-8 PL20170011 BL 701-87 PL20170012
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**SUBJECT:**

Electoral Area C: Electoral Area 'C' Official Community Plan Amendment (Shuswap Lake Estates) Bylaw No. 725-8 and South Shuswap Zoning Amendment (Shuswap Lake Estates) Bylaw No. 701-87

**DESCRIPTION:**

Report from Dan Passmore, Senior Planner, dated July 7, 2017.  
Golf Course Drive, Blind Bay.

**RECOMMENDATION  
#1:**

THAT: "Electoral Area 'C' Official Community Plan Amendment (Shuswap Lake Estates) Bylaw No. 725-8" be read a third time this 20<sup>th</sup> day of July, 2017.

**RECOMMENDATION  
#2:**

THAT: "South Shuswap Zoning Amendment (Shuswap Lake Estates) Bylaw No. 701-87" be read a third time this 20<sup>th</sup> day of July, 2017.

**RECOMMENDATION  
#3:**

THAT: "Electoral Area 'C' Official Community Plan Amendment (Shuswap Lake Estates) Bylaw No. 725-8" be adopted this 20<sup>th</sup> day of July, 2017.

**RECOMMENDATION  
#4:**

THAT: "South Shuswap Zoning Amendment (Shuswap Lake Estates) Bylaw No. 701-87" be adopted this 20<sup>th</sup> day of July, 2017.

## **SHORT SUMMARY:**

The proposal is to amend the Electoral Area 'C' Official Community Plan Bylaw No. 725 (Bylaw No. 725) to recognize current development densities permitted on the subject property. It is also to amend the CD 3 – Comprehensive Development 3 Zone of South Shuswap Zoning Bylaw No. 701 (Bylaw No. 701) to reflect a proposed new layout for the site development.

The owner has applied for a boundary adjustment subdivision to create 2 new parcels out of current Lot 1, Plan KAP79111; and Lot 2, Plan KAP79111. The owner would then apply to subdivide a proposed 37 lot bare land strata single family dwelling subdivision. Originally the CD3 zone permitted a 75 unit seniors' residence, and 74 dwelling units consisting of single family and duplex dwellings on bare land strata lots.

The owner has not specifically decided on a use pattern for the remainder of the parcel, so has proposed that amendments be made to the CD 3 zone to allow subdivision into bare land strata single family dwelling lots, multi-family dwellings, or a seniors housing facility.

The Board gave Bylaw No. 725-8, and Bylaw No. 701-87 first reading at the March 23, 2017 regular meeting, and directed staff to utilize the simple consultation process. The development notice was posted in accordance with Development Services Procedures Bylaw No. 4001, as required. Staff has referred the bylaw to the Electoral Area 'C' Advisory Planning Commission, affected Ministries,

agencies and First Nations and comments received were summarised in an attachment to the April 10, 2017 report. The Board gave the bylaws second reading and delegated a Public Hearing at its May 18, 2017 regular meeting.

The Public Hearing was held June 12, 2017. It is now appropriate for the Board to consider the results of the public hearing and consider the bylaws for third reading and adoption.

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<b>VOTING:</b>	Unweighted Corporate	<input type="checkbox"/>	LGA Part 14 (Unweighted)	<input checked="" type="checkbox"/>	Weighted Corporate	<input type="checkbox"/>	Stakeholder (Weighted)	<input type="checkbox"/>
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**BACKGROUND:**

See attached Report dated February 27, 2017.

**POLICY:**

See attached Appendix A.

**FINANCIAL:**

The rezoning is not the result of a bylaw enforcement action. If the Board does not adopt the proposed amending bylaws, the proposed 2 lot boundary adjustment subdivision would not comply with the current CD 3 zoning and, therefore, would not be permitted.

**KEY ISSUES/CONCEPTS:****Sewage Disposal**

The property is within the service area for the Shuswap Lake Estates community sewer system, and any development proposed would be serviced by this system.

**Water Supply**

The property will be serviced by the Shuswap Lake Estates community water system.

**Access**

Access to the property would be from Golf Course Drive.

**Current CD 3 Zone**

The property has remained undeveloped since the initial zoning amendment. Bylaw No. 725 established a new Secondary Settlement Area Form and Character Development Permit area, which impacted on the subject property. If the developer had applied for a Development Permit to support any type of development upon the property in compliance with the current CD 3 zone, the CSRD would not have been able to issue such a Development Permit because it would not comply with the maximum densities or even housing form within the Medium Density designation.

**Electoral Area 'C' Official Community Plan (OCP) Bylaw No. 725**

The OCP does not establish density of development associated with Seniors Housing, as contemplated in Section 4.2 Housing for Seniors. Further it does not contemplate the apartment style housing form which was originally considered by the Board as part of Bylaw No. 701-71 which rezoned the property

to the CD 3 zone. The current bylaw amendments before the Board attempt to reconcile this issue, by revisiting the Housing for Seniors policies and by considering the new seniors housing form and related density.

Additionally, the maximum densities for the detached housing form (single family dwelling) in the Medium Density (MD) designation in the OCP do not support the density that the developer is proposing for Development Area 2. **As a result, staff propose adding a policy to Section 3.4 Residential that boosts residential density to 19.0 units/ha for the subject properties only, allowing the proposed site development.** This proposed additional density in the MD designation will reflect that which has already been granted in the CD 3 zone.

Guidelines for Development Permits for form and character within the Secondary Settlement Area are currently not adequately focussed on the appearance of proposed new multi-family dwellings (either townhouse or the proposed new seniors housing forms). Extensive guidelines are proposed by staff to ensure that such buildings better integrate with the surrounding neighbourhood.

### **CDC 3 Zone – Housing Form Regulations**

Each housing form contemplated for the subject property is proposed to have a separate set of regulations attributable to each type of permitted built form. Separate setbacks, parcel size for subdivision, building height and density will be reflected in the regulations. The developer will then be able to mix the form of housing in the development, or stick with a homogeneous housing form. This should provide the developer with greater flexibility in built form and site design, to achieve a development proposal within the permitted density.

### **SUMMARY:**

The applicant has applied to amend OCP Bylaw No. 725 to permit site densities already recognized in the existing CD 3 zone. The application also proposes to amend the CD 3 zone to allow for a proposed 2 lot boundary adjustment subdivision and to create a single Development Area which will allow the permitted uses throughout the property.

Staff is recommending that the Board consider the bylaws for third reading and adoption.

### **IMPLEMENTATION:**

#### **Consultation Process**

As per CSRD Policy No. P-18 regarding Consultation Processes-Bylaws, staff recommended that the Simple Consultation process be followed. A notice of development sign was posted on the property in accordance with Bylaw No. 4001. Staff forwarded the bylaw and staff report to referral agencies for review and comment, a summary of the responses has been provided in previous reports to the Board.

#### **Public Hearing**

The delegated Public Hearing for the proposed bylaws was held Monday June 12, 2017, at the Lower floor of the Cedar Centre in Blind Bay. 22 members of the public attended. Please see the attached Public Hearing Notes for details about public input.

In addition, 5 pieces of correspondence were received and 3 were in support of the proposal, while 2 expressed concerns. This correspondence has also been attached to this Board report.

**COMMUNICATIONS:**

Staff notified adjacent property owners, advertised and held the Public Hearing in accordance with the Local Government Act. If the bylaws are given third reading and adopted, the applicant will be advised of the Board decision. CSRD staff will amend Bylaw No. 725 and Bylaw No. 701, which will be posted on the CSRD website and copies will be provided to the Director and Electoral Area C APC.

**DESIRED OUTCOMES:**

That the Board endorse staff recommendation.

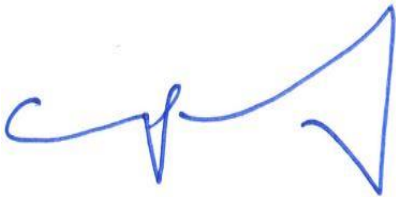
**BOARD'S OPTIONS:**

1. *Endorse the Recommendation.*
2. *Deny the Recommendation.*
3. *Defer.*
4. *Any other action deemed appropriate by the Board.*

**Report Approval Details**

Document Title:	2017-07-20_Board_DS_BL725-8_BL701-87_ShuswapLakeEstates.docx
Attachments:	<ul style="list-style-type: none"><li>- BL701-87-ReportGraphics.docx</li><li>- APPENDIX-A-Policies.docx</li><li>- APPENDIX-B-AgencyReferralResponses.docx</li><li>- BL725-8 BL701-87 Board Report.pdf</li><li>- CombinedPublicInput.pdf</li><li>- BL725-8-SecondReading.docx</li><li>- BL 701-87 Second.docx</li><li>- PH_Notes June12-2017.docx</li></ul>
Final Approval Date:	Jul 10, 2017

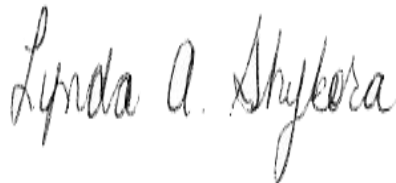
This report and all of its attachments were approved and signed as outlined below:



**Corey Paiement - Jul 7, 2017 - 11:20 AM**



**Gerald Christie - Jul 10, 2017 - 12:46 PM**



**Lynda Shykora - Jul 10, 2017 - 2:09 PM**



**Charles Hamilton - Jul 10, 2017 - 2:25 PM**